WHAT WE KNOW (AND COULD KNOW) ABOUT INTERNATIONAL ENVIRONMENTAL AGREEMENTS

Final version, accepted for publication in Global Environmental Politics

Ronald B. Mitchell University of Oregon*

Liliana Andonova Graduate Institute of International and Development Studies, Geneva

> Mark Axelrod Michigan State University

Jörg Balsiger University of Geneva

Thomas Bernauer ETH Zurich

Jessica F. Green University of Toronto

James Hollway Graduate Institute of International and Development Studies, Geneva

> Rakhyun Kim University of Utrecht

Jean-Frédéric Morin Laval University

Acknowledgements

Development of the International Environmental Agreements Database by Ronald Mitchell has been supported by the National Science Foundation under Award No. SES-0318374 entitled "Analysis of the effects of environmental treaties" September 2003 - August 2007, a 2002 Sabbatical Fellowship from the American Philosophical Society, ongoing support from the University of Oregon, and research assistance from numerous undergraduate and graduate students at the University of Oregon and Stanford University. Contributions by Jörg Balsiger were supported with funding from the Swiss National Science Foundation under Project #PP00P1_157404 on "Regional Orders in International Environmental Politics." The opinions, findings, conclusions, and recommendations expressed in this article are those of the authors and do not necessarily reflect the views of these funders.

^{*} Corresponding author: rmitchel@uoregon.edu, 503-740-9231

^{*} Note regarding References: Several reference entries for Journal Articles are missing their issue numbers. I have carefully checked and confirmed that, in all these cases, the journal involved does not designate issue numbers.

ABSTRACT

Initiated in 2002, the International Environmental Agreements Data Base (IEADB) currently contains information on over 3,000 multilateral and bilateral environmental agreements, including their full texts, membership actions, and design attributes. Using IEADB data, we create a more detailed, comprehensive, and accurate description of the evolution of international environmental law than has been previously possible, including how the number, subjects, and state memberships in IEAs negotiated by states have changed over time. By providing full texts of so many IEAs, the IEADB facilitates better identification of how IEA design features vary and easier and more systematic coding of those design features. We review how extensive scholarship has already produced used the IEADB to generate insights into international environmental governance and institutional design, including research on IEA membership, formation, and design as well as the deeper structure of international environmental law. We briefly note the value of the IEADB as a teaching tool that can foster both undergraduate and graduate teaching and research. The design of the IEADB's structure and content opens up broad new research realms as well as specific research questions and facilitates the ability of scholars to use the IEADB to answer those questions of greatest interest to them.

1. Introduction

Efforts by states to manage shared environmental resources, preserve natural habitats, and reduce environmental harm have produced a complex ecosystem of international environmental law. Since 2003, the International Environmental Agreements Database (IEADB) has developed into a comprehensive and current census of international environmental agreements (IEAs), fostering access to their texts and data on their design features and memberships. Although other datasets contain many IEAs, the IEADB offers a foundation for research that is more comprehensive, current, consistent, and transparent about its contents. Since 2002, the lead author and colleagues have developed and applied systematic search and inclusion criteria to capture all IEAs, defined as any "intergovernmental document intended as legally binding with a primary stated purpose of preventing or managing human impacts on natural resources" (Mitchell 2003, 432). The IEADB includes agreements, protocols, or amendments that states successfully negotiated, even if they have not entered into force. The IEADB includes searchable texts; dates for signature, ratification, and entry into force; subjects; "lineage" categorizations (see below); performance indicators; and codings of design features. It contains multilateral IEAs (MEAs open to three or more states) and bilateral ones (BEAs limited to two states).

The IEADB reliably catalogs IEAs by systematically searching for candidate agreements and evaluating them against specified inclusion criteria.² When IEA lists of the 1990s were found to be incomplete in various respects, the IEADB began developing a census of IEAs from over 40 sources, including the United Nations Treaty Series, Environment Programme, and Food and Agriculture Organization; ECOLEX, CIESIN's Environmental Treaties and Resource Indicators, and scholarly sources. Since then, the IEADB has become more comprehensive and current by systematic and recurring searches of secretariat, foreign and environmental ministry, and news websites as well as user suggestions. Regular assessments of the IEADB's contents consistently failed to find an equally comprehensive, complete, or current list of IEAs, either because of intentional substantive, geographic, or temporal limitations or simply IEAs being overlooked.³ No existing census exists to ensure the IEADB is comprehensiveness but identification of missing IEAs has become increasingly rare providing some confidence in the comprehensiveness of its coverage for MEAs and extensive, if yet incomplete, coverage for BEAs. That conclusion is supported by a recent network analysis that did not find any IEAs in the IEADB that referenced any IEAs that were absent from it (2013b). The IEADB seeks continuously improves its coverage by including appropriate additions proposed by users.

The IEADB's census is built by assessing proposed additions against clear definitions of international environmental agreements operationalized as inclusion/exclusion rules, a process

¹ The IEADB undergoes comprehensive updates for new IEAs and new IEA memberships approximately every two years and also adds codings of design features by scholars using it as those become available. This article reflects data as of the update of December 2016.

² Details on the IEADB's development, definitions, and contents are at https://iea.uoregon.edu/ and in this article's online appendix at https://iea.uoregon.edu/ieadb article online appendix.

³ Initial sources were individually and collectively incomplete, with many IEAs absent from all and none being the superset of all others. For example, most contained only a few of over 50 amendments to the 1946 International Convention for the Regulation of Whaling. Most have not been systematically updated, becoming less complete over time. Regular reviews rarely find IEAs missing from the IEADB and adds those that are.

essential given the diversity of document sources. Inclusion rules for "agreement" and "international" are straightforward: documents are identified as "agreements" if their language shows states intended them as legally binding (e.g., language on entry into force) and as "international" if they identify two or more governments as eligible for membership. We identify documents as "environmental" using an inductive process of creating a keyword list of terms that fit common understandings of "environmental." The lead author initially populated that list by identifying words in titles and preambles that seemed to best explain their inclusion in the original datasets from which they were identified. We have added keywords to that list as the scope of environmental treaties has expanded or when applying assessing IEAs has failed to include agreements in which environment was clearly a primary concern. The keyword list intentionally errs on the side of a too-broad definition of "environmental" (for example, including some related to agricultural issues or nuclear energy), as scholars can more readily exclude agreements to create their preferred, narrower definition than identify agreements to fit a broader one. The IEADB documents in each IEA's record the keywords used to identify it as environmental; extracting all such keywords allows users to determine the current operationalization of "environmental" agreements. The IEADB documents each IEA's status as an agreement, protocol, or amendment. It assigns each multilateral (with bilaterals in the future) to one or more of eight subject categories (Species, Pollution, Freshwater, Habitat, Energy, Climate, Human Sphere, and Other). And it identifies each IEA with a single "lineage" of IEAs to which it is legally linked to capture the evolution of governance efforts by groups of states to address an environmental problem.

The 3,600 IEAs currently in the IEADB constitute the ecosystem of international environmental law, that reflect considerable variation in what problems they address and in the ambitiousness, designs, and effectiveness with which they address them. It has become a major resource for scholars, students, and practitioners from around the world seeking IEA texts and meta-data; lists of IEAs addressing a given problem; state-specific or IEA-specific membership information; and trends in indicators of international environmental governance. In what follows, we use the IEADB to describe the IEA landscape, to summarize major findings from IEADB-based research, and identifies new research questions opened up by the IEADB.

2. Describing the evolution of the IEA landscape

The IEADB allows a more accurate, complete, and detailed description of how the IEA landscape has evolved than was previously possible. We document the growth in MEAs and BEAs over time; the emergence of environmental problems on the international agenda; and variation in how many members IEAs have and how many IEAs states join.

Counting IEAs

Although the 1972 UN Conference on the Human Environment (UNCHE) is often viewed as having kick-started international environmental law (Joyner 2005, 198), states had signed over 250 IEAs by 1950. Figure 1 shows the 5-year moving average of the signing of negotiated "original"

⁴ Google Analytics indicates the IEADB receives visits from every state in the world, including over 100 users annually from states that span World Bank income categories: China, India, Pakistan, and the Philippines as well as the United Kingdom and the United States (data available upon request).

agreements,"⁵ protocols, and amendments, documenting that states negotiate many more original BEAs than MEAs but modify them with protocols and amendments less often. States negotiated many BEAs around the time of UNCHE and both MEAs and BEAs around the time of the 1992 UN Conference on Environment and Development.

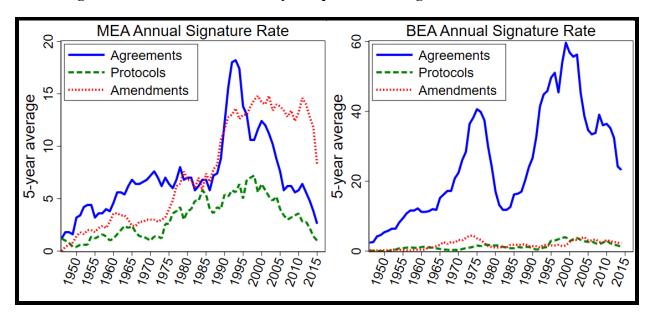


Figure 1. Rates of successfully completed IEA negotiations

These increasing numbers of IEAs have proved increasingly diverse in the subjects they address. Assigning each IEA to one of eight subjects (see online appendix), shows that species-related concerns of overharvesting fish, marine mammals, and other wild animals and of trade threats to agricultural plants and animals dominated early MEAs and BEAs, with pollution and freshwater resources gaining significant attention only after the 1970s (Balsiger and VanDeveer 2012). Subjects have continued to diversify and now one third address species, one third address pollution and energy, and the remaining third cover an array of other issues.

⁵ We use "original agreement" to refer to IEAs that are not protocols or amendments and independent of whether their official designation as agreement, treaty, convention, accord, or other non-English synonyms.

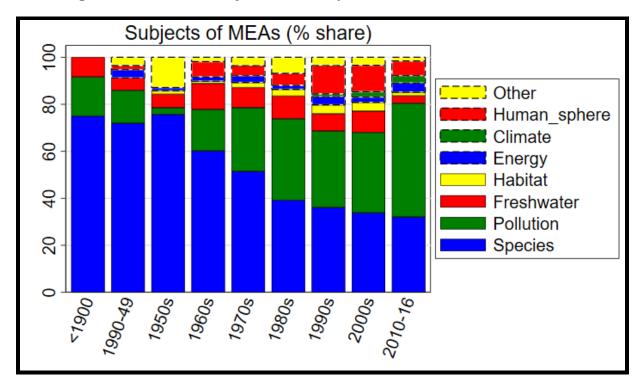
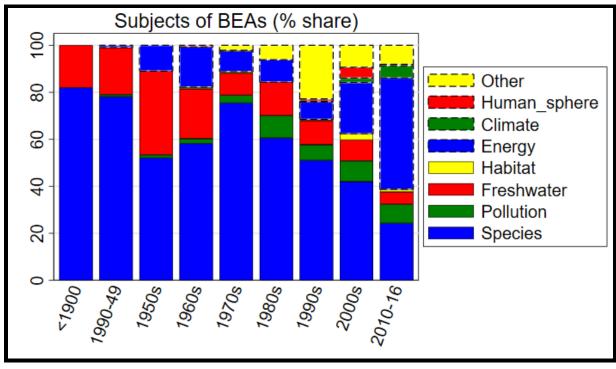


Figure 2. Share of subjects covered by MEAs and BEAs



Counting lineages

The IEA landscape looks different when counting lineages rather than individual IEAs. Mitchell coined the term "lineage" as a legal parallel to the concept of regime, defining it as a set

"of agreements, protocols, and amendments that modify, extend, replace, or explicitly derive from one or more original agreements" (2003, 435). The IEADB has placed over 1,300 MEAs into 290 such lineages, with BEAs to be assigned in the future. Such groupings document when a set of states first address an environmental problem and how they modify their efforts over time. Thus, the "ozone protection" lineage began with the 1985 Vienna Convention and has been modified by the 1987 Montreal Protocol and 18 amendments and adjustments. States initiated the "international whaling" lineage in a 1931 treaty, modifying or replacing it via two treaties, nine protocols, and over 70 amendments, including a 1982 amendment banning commercial whaling.

As IEAs within a lineage typically address the same subject, we use the subject of each lineage's initiating agreement as a proxy for when a set of states first successfully address a subject within a regional or global setting. Figure 3 graphs lineage-initiating agreements, showing how the mix of subjects addressed by lineages has changed, as states either take up new environmental problems or states in one region imitate efforts in other regions to address a given problem.

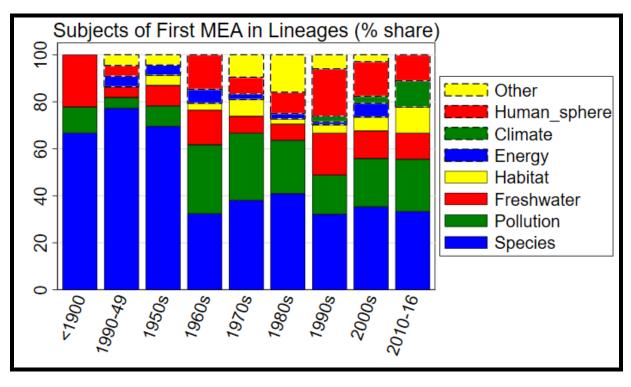


Figure 3. Subject emergence

The size of lineages (the number of IEAs each contains) reflect quite different governance approaches. Of 290 lineages, most (70%) are not ongoing regulatory efforts and contain only an initial MEA and one or two modifying protocols or amendments. By contrast, each of the ten largest lineages contain 20 or more MEAs, collectively accounting for almost a third of 1,300 MEAs. This variation presumably reflects various factors including lineage age; changes in scientific knowledge; state preferences that favor strong initial action or prefer to make modifications as support for action grows; changes in domestic and international concern about an environmental problem; and provisions in lineage-initiating IEAs that can require, facilitate, or impede regular modification.

Counting IEA members and state memberships

The extent of state engagement in international environmental law, proxied by counts of IEA memberships, has increased rapidly in recent decades. Growth in total IEA memberships reflects more MEAs and BEAs negotiated by states, more states in the international system (UN membership grew from 51 in 1945 to 193 in 2019), and more states joining more MEAs. Most IEAs are small: 80% are BEAs, 90% of MEAs have 10 or fewer members, and only 30 MEAs have over 100 members. Many MEAs are open to new members indefinitely, with membership typically increasing over time; therefore, to compare changes in MEA size accurately over time, we count each MEA's memberships nine years after signature. To address the fact that membership in protocols and amendments is often restricted to, and automatic for, members of the modified agreement, we analyze 457 MEA agreements that have entered into force and that have at least nine years of membership data. Distinguishing 69 "global" MEAs (open to all UN members) from 388 MEAs that restrict membership reveals that, in their ninth year, global MEAs typically averaged fewer than thirty members until the 1980s but have since averaged over 50. By contrast, MEAs restricted to named states, states in a specified region, or with specified traits have never averaged over 10 members (see Figure 4).

Using these same MEAs to identify the average state's MEA memberships (rather than the average MEA's state members) confirms that states are joining more IEAs. The approximately 140 UN members in the 1970s averaged ten MEA memberships; the 180 or more UN members since the early 1990s have averaged over 50 memberships, with some exceeding 100 and even new states having ten to 20. The ten states with the most MEA memberships are all European states in the World Bank's high-income category, with each having joined 25% (over 116) of the 457 MEAs assessed.⁷ Another 28 have joined at least 15% (over 69) of these MEAs, including states from all continents and nine that are not high-income. This regional and economic diversity reflects various pressures on states to join IEAs, including domestic environmental concerns, international political pressure, and financial incentives included in some MEAs.

⁶ The average time for an MEA to enter into force is 8.5 years.

⁷ These are Italy and Finland (116), Spain (118), Sweden and the United Kingdom (133), Belgium (134), Denmark and the Netherlands (144), Norway (153), and France (166).

Global MEAs Non Global MEAs 10 Average # of Members Average # of Members ω 80 9 2 1975-84 1985-94 1965-74 1975-84 1985-94 1945-54 1955-64 1965-74

Figure 4. Average Year-9 Memberships in 69 Global and 388 Non-Global MEA Agreements

3. <u>Using the IEADB to identify variation in IEA design</u>

The IEADB seeks to help scholars describe, compare, and explain variation in IEA design, deepening our understanding of IEA emergence, design, membership, and effectiveness. Providing fully-searchable texts allows scholars to identify and categorize how IEA design varies with respect to goals, obligations, and enforcement strategies as well as dispute resolution, amendments, and entry into force. The IEADB initially sought to code key design features for all IEAs to document such variation. That work identified 33 IEA design features which, collectively, captured the major functions that IEAs perform. Of these, some proved simple to identify (Title, Source of text, and Entry into Force) while others required extensive coder training (e.g., Substantive obligations, Administrative financing, and Information exchange). We succeeded in coding those features for 173 MEAs (152 agreements and 21 protocols and amendments). Codebook development clarified the need for a three-stage process to identify useful categories of IEA variation and to code IEAs into those categories. Stage 1 requires two trained coders reading each IEA multiple times to determine which of the 33 design features they contained relevant information on. Stage 2 requires extracting and comparing all paragraphs from all IEAs that related to a given design feature to create codebook categories that would allow accurate and consistent coding of how that feature varied. Stage 3, then, requires reliably applying those coding rules to any provisions of interest in the IEAs selected.

The IEADB team completed Stage 1, identifying all paragraphs in each of the 173 MEAs as containing information relevant to at least one design feature. That exercise proved that even with extensive training and coding, intercoder reliability was elusive for Stage 1 alone.⁸ We concluded that coding 1,300 MEAs for 33 design features, each with multiple sub-features, was impractical.

⁸ For IEAs in the sample, the IEADB makes the codings of both coders available so users can assess intercoder reliability.

The process also revealed that the IEADB could not create appropriate codebook categories (Stage 2) or make appropriate coding choices (Stage 3) without knowing, in advance, the research questions and perspectives of the scholar involved.

Even stopping at Stage 1 generated benefits, however. It clarified a standard structure for IEAs, with goals and problem definitions found in the preamble; major obligations in the first several articles; provisions on monitoring, enforcement, and implementation next; and processes for dispute settlement, duration, and membership toward the end. In addition, our sample of IEAs provides a foundation for future scholarship. Scholars can extract all paragraphs related to a given design feature (e.g., Dispute settlement or Substantive obligations) (Stage 2) to develop a codebook with which to code IEAs of interest to them (Stage 3) (see, for example, Green 2014). Alternatively, scholars can select a set of IEAs, code them into the IEADB's 33 design features (Stage 1) and then conduct Stage 2 and 3 coding to reflect their research interests.

The ease of accessing texts also allows scholars to ignore our sample and select IEAs, download texts, and develop their own coding strategy. For example, Mitchell selected 517 MEAs (excluding protocols and amendments); identified their paragraphs related to membership, duration, reservations, and entry into force; and coded their empirical variation in less than 10 hours. This exploratory exercise (see Table 1) confirmed intuitive expectations that: a) MEA membership rules vary widely; b) entry into force of most, but not all, MEAs requires legislative "consent to be bound," not just executive signature; c) few MEAs limit their duration; and d) most are silent on, or preclude, states from making reservations. The value of such efforts lies as much in creating empirically-useful categories as in describing variation across those categories.

Member eligibility		Entry into force		Duration		Reservations	
Closed	153	Consent to be	424	Indefinite	489	Reservation	368
		bound				language missing	
Open	136	* Delay after	234	* Inferred or	362	No reservations	81
		conditions met		language missing		allowed	
Restriction basis	228	* When consent	181	* Specified	72	Only ratification	24
		conditions met				reservations	
* IO/other treaty	80	* Consent inferred	9	* Auto-extension	55	All reservations	23
		· ·				allowed	
* Geography	60	Upon signature	88	Duration limited	28	Some reservations	21
						allowed	
* By invitation	39	Language missing	5				
* Designated states	26						
* Functional	23						
TOTAL	517		517		517		517

4. IEADB findings

Beyond clarifying the status and evolution of international environmental law, the IEADB allows scholars to gain new insight into the design, membership, and effects of IEAs. We summarize some of these findings here.

IEA membership as an independent variable

The IEADB data on memberships has fostered research clarifying the links between state and IEA characteristics. In addressing common pool resource problems, states prefer cooperating with neighbors, with close trading partners, and with states with similarly-sized economies (Besedeš et al 2016). In addressing overfishing problems, states negotiate IEAs to take advantage of complementarities among the functions provided by multiple BEAs and MEAs, a finding derived by combining data from the IEADB and other sources into a Global Fisheries Governance database (Hollway and Koskinen 2016a; Hollway and Koskinen 2016b). Further network analysis showed that fisheries cooperation often starts among neighbors but later becomes more likely among states that already share IEA memberships (Stadtfeld et al 2017).

Other scholars have used IEADB membership data to investigate state behavior. Andonova and colleagues (2017), for example, find state IEA ratifications provides a broad proxy for environmental cooperation that helps explain the form of transnational climate governance. Scholars have incorporated IEA membership counts into a vulnerability-resilience index (Kolcava et al 2019) and used it to explain cooperation over shared resources (Kalbhenn 2011) and environmental resilience (Angeon and Bates 2015). Prakash and Potoski (2014) use IEA memberships as a metric of state environmental policy stringency, finding ISO-14000 rules only influence policy in states with few IEA memberships. States, especially lower-income states, tend to adopt new environmental regulations during periods when they are joining many IEAs (Brandi et al 2019). And states annual environmental credibility scores (the share of MEAs it has joined) better predict whether their trade agreements include environmental provisions than their economic power (Morin et al 2019).

Analyzing IEA formation, IEA design, and the structure of international environmental law

The IEADB's census particularly fosters research that requires systematic selection and coding of IEAs. Green, alone and with Colgan, investigated delegation by building out the IEADB's Stage 1 codings to distinguish the policy functions MEAs include and the actors to whom they delegate them (Green 2014, 61; Green and Colgan 2013). States prefer to delegate to public actors and to share delegation if delegating to private actors and delegation is better predicted by shared preferences among states than by an MEA's number of members or voting rules (Green 2014; Green and Colgan 2013).

Scholars have also investigated claims regarding problem structures influence on IEA design (Koremenos et al 2001; Mitchell 2006). Coding 19 IEA processes showed that states favor integrated, globalized, and formal IEAs when addressing industrial-sector environmental problems than agricultural or land-use sector ones (Ovodenko 2016; Ovodenko 2017). Balsiger and Prys (2016) found that a problem's geographic characteristics influence how likely states are to negotiate IEAs and the institutional form and obligational precision of IEAs, with states strongly preferring regional over global cooperation (Balsiger and Prys 2016). Spilker and Koubi (2016) and Mohrenberg et al. (2019) show that states take longer to ratify MEAs not only if domestic law

⁹ Depending on their research interests, scholars operationalize membership using signature, ratification, or entry into force dates.

requires a supermajority but also if the MEA contains provisions related dispute settlement, monitoring, enforcement, quantitative targets, and financial mechanisms.

Scholars also have compared IEAs to treaties in other issue areas. Comparing 67 MEAs to a sample of non-environmental UN treaties, Axelrod found the former more deferential to international law in trade and other areas (2011). Analyzing 300 IEAs selected for containing health-related provisions, Morin and colleagues (2019) revealed the large, previously-unrecognized, contribution of IEAs to global health governance (Morin and Blouin 2019). And Henckens and colleagues found that extant MEAs provide strong normative foundations for negotiating a new treaty on sustainable use of mineral resources (2018, 355).

Finally, scholars have used the IEADB to reveal the structure of international environmental law. IEAs have helped reshape the substance and processes of global environmental governance, fostering involvement by transnational and sub-national environmental actors and mainstreaming environmental issues in trade agreements, development banks, and other non-environmental entities (Andonova and Mitchell 2010). Bigagli (2016) found IEA fragmentation likely hinders emergence of an "adaptive, complex systems approach" to oceans governance (Bigagli 2016, 155 and 57). More optimistically, others have shown IEA fragmentation has declined over time in ways that foster polycentric governance and adaptive capacity (Kim 2013a, 988; see also Kim 2019) and that, despite gaps, the IEA network could support strong global policies on emerging problems of nitrogen and phosphorus pollution (Ahlström and Cornell 2018).

5. Pedagogic value

The IEADB also has received increasing use from teachers encouraging graduate and undergraduate students to read specific IEA texts, learn how lineages have evolved, or undertake deeper research into IEA formation, design, and effectiveness. The IEADB seeks to provide basic facts and texts in ways that prompt user interest and point them to related IEAs, to data om effectiveness, and to existing scholarship on IEAs. IEADB data has contributed to doctoral dissertations investigating various research questions (Hollway 2015; Jessberger 2010; Jo 2008; Kim 2013b; Kim 2014). And a forthcoming global environmental politics textbook references the IEADB extensively to describe global environmental cooperation and to clarify factors that foster such cooperation (Morin et al 2020).

6. The future of IEADB research and the IEADB

The IEADB opens up numerous research frontiers, into which environmental problems receive attention, which IEAs attract which types of states, which states sign more IEAs or do so more quickly, and which design features are common or rare. The ability to describe such patterns prompts research to explain them and to draw lessons for governance. The IEADB can deepen existing research programs, for example, by extending our knowledge of how the IEAs that states negotiate and the states that join are influenced by the characteristics of states and the provisions IEAs contain (Balsiger 2012; Bernauer and Böhmelt 2013; Bernauer et al 2013; Neumayer 2002; Perrin and Bernauer 2010; Roberts et al 2004).

The IEADB offers particular value to scholars seeking to assess findings from single IEA case studies against multiple IEAs. For example, Bernauer et al. (2013) found, across many IEAs, that

state membership was deterred by specific obligations but attracted by positive incentives. But scholars might investigate claims about the negotiation and approval burden imposed on particular types of states, for example, by creating metrics of how many IEAs states negotiate and ratify each year (Muñoz et al 2009). By helping scholars systematically code any design feature for large numbers of IEAs, easily access membership data, and quickly combine IEA data with other data, the IEADB allows scholars to assess claims about how state characteristics influence choices regarding negotiating forums, design features, membership, and whether to comply.

Scholars also could investigate untested theories of how problem structure influences institutional design. The plethora of problem structure typologies and their influence on institutional design have received little empirical assessment (Hasenclever et al 1996; Koremenos et al 2001; Miles et al 2002; Young 2002). Comparing across IEAs allows such assessments, holding particular promise in identifying and comparing cases where states adopted alternative designs in response to similar problems (Breitmeier et al 1996; Hovi et al 2003). Scholars could categorize the factors that influence how states define problems, set goals, and choose strategies, including comparative assessment of shallow vs. deep obligations, open vs. restrictive membership, incentives vs. sanctions, self-reporting vs. monitoring, and instrumental vs. normative interventions (Downs et al 1996; Gupta and Mason 2014; Mitchell and Keilbach 2001).

The IEADB also fosters large-N analysis of questions of IEA effectiveness. It encourages examining variation across IEAs, not just across states and time, foregrounding questions of how IEA goals, obligations, and monitoring and response systems influence whether states alter their behavior (for example, Ringquist and Kostadinova 2005; Siegfried and Bernauer 2007). Kim compared members and non-members across MEAs and documented better performance from legally binding IEA's that promoted flexible decision-making (Kim 2014; Kim et al 2017). Future research could assess the effects, rather than the determinants, of variation in IEA features mentioned in the previous paragraph (Böhmelt and Pilster 2010; Cirone and Urpelainen 2013). Analyses across hundreds of IEAs could disentangle the interplay and endogeneity among problem structure, IEA design, state characteristics, international context, and IEA effects (Mitchell 2009; von Stein 2005). Those results, in turn, could open up research on the "relative effectiveness" of IEAs to other IEAs, to private regimes among corporations, and to NGO campaigns, and how such effectiveness depends on context.

Going forward, the IEADB will seek make IEA coverage more comprehensive and current while building a repository of reliable data on IEAs that meets the research interests of scholars, practitioners, and students. One major goal is a systematic, multi-language, search of state environmental and foreign ministries to increase the IEADB's coverage of BEAs. Another is keeping the IEADB more current by making identification and entry of new IEAs and membership data into the IEADB easier and more efficient. We also are developing procedures to include or link data to the IEADB, including codings of IEA design features, independent datasets such as the International Regimes Database, or datasets combining IEADB and other data (Breitmeier et al 2011). To foster investigation of IEA effectiveness, the IEADB is designing strategies for linking state-year behavioral and environmental data to relevant IEAs, such as catch data for fishery IEAs, harvest and population data for species IEAs, and emissions data for pollution IEAs.

¹⁰ We are developing strategies so scholars can control the content, timing, and conditions for releasing data.

13 of 17

The IEADB will increasingly rely on crowdsourcing in these efforts as a way to improve the quality and depth of the IEADB's contents while fostering the research community's engagement with the IEADB.

7. <u>Conclusion</u>

The IEADB offers scholars, practitioners, and students a comprehensive overview of the state and evolution of international environmental law-making. It provides reliable texts, meta-data, membership, and codings on IEAs and fosters coding of their features. Here, we have described the landscape of international environmental law with improved detail and accuracy. We have summarized key findings from a growing literature enabled by the IEADB, including research on IEA formation, design, membership, and effectiveness as well as the larger structure of international environmental law. And we have identified new research frontiers opened up by the IEADB. We hope the IEADB will continue to help scholars as they improve the understanding and practice of international environmental law.

8. References

- Ahlström, Hanna, and Sarah E. Cornell. 2018. Governance, Polycentricity and the Global Nitrogen and Phosphorus Cycles. *Environmental Science & Policy* 79: 54–65.
- Andonova, Liliana B., Thomas N. Hale, and Charles B. Roger. 2017. National Policy and Transnational Governance of Climate Change: Substitutes or Complements? *International Studies Quarterly* 61 (2): 253–68.
- Andonova, Liliana B., and Ronald B. Mitchell. 2010. The Rescaling of Global Environmental Politics. *Annual Review of Environment and Resources* 35: 255–82.
- Angeon, Valérie, and Samuel Bates. 2015. Reviewing Composite Vulnerability and Resilience Indexes: A Sustainable Approach and Application. *World Development* 72: 140–62.
- Axelrod, Mark. 2011. Savings Clauses and the 'Chilling Effect': Regime Interplay as Constraints on International Governance/Law. In *Managing Institutional Complexity: Regime Interplay and Global Environmental Change*, edited by Sebastian Oberthur and Olav Schram Stokke, 87–114. Cambridge, MA: MIT Press.
- Balsiger, Jörg. 2012. New Environmental Regionalism and Sustainable Development in the European Alps. *Global Environmental Politics* 12 (3): 58–78.
- Balsiger, Jörg, and Miriam Prys. 2016. Regional Agreements in International Environmental Politics. *International Environmental Agreements: Politics Law and Economics* 16 (2): 239–60.
- Balsiger, Jörg, and Stacy D. VanDeveer. 2012. Introduction: Navigating Regional Environmental Governance. *Global Environmental Politics* 12 (3): 1–17.
- Bernauer, Thomas, and Tobias Böhmelt. 2013. Are Economically "Kinder, Gentler Societies" Also Greener? *Environmental Science and Policy* 47 (21): 11993–2001.
- Bernauer, Thomas, Anna Kalbhenn, Vally Koubi, and Gabrielle Spilker. 2013. Is There a 'Depth Versus Participation' Dilemma in International Cooperation? *Review of International Organizations* 8 (4): 477–97.
- Besedeš, Tibor, Erik P. Johnson, and Xinping Tian. 2016. Economic Determinants of Multilateral Environmental Agreements. Atlanta: Georgia Institute of Technology.
- Bigagli, Emanuele. 2016. The International Legal Framework for the Management of the Global Oceans Social-Ecological System. *Marine Policy* 68: 155–64.

- Böhmelt, Tobias, and Ulrich H. Pilster. 2010. International Environmental Regimes: Legalisation, Flexibility and Effectiveness. *Australian Journal of Political Science* 45 (2): 245–60.
- Brandi, Clara, Dominique Blümer, and Jean-Frédéric Morin. 2019. When Do International Treaties Matter for Domestic Environmental Legislation? *Global Environmental Politics* Forthcoming.
- Breitmeier, Helmut, Marc A. Levy, Oran R. Young, and Michael Zürn. 1996. The International Regimes Database as a Tool for the Study of International Cooperation. Laxenburg, Austria: International Institute for Applied Systems Analysis.
- Breitmeier, Helmut, Arild Underdal, and Oran R. Young. 2011. The Effectiveness of International Environmental Regimes: Comparing and Contrasting Findings from Quantitative Research. *International Studies Review* 13 (4): 579–605.
- Cirone, Alexandra E., and Johannes Urpelainen. 2013. Trade Sanctions in International Environmental Policy: Deterring or Encouraging Free Riding? *Conflict Management and Peace Science* 30 (4): 309–34.
- Downs, George W., David M. Rocke, and Peter N. Barsoom. 1996. Is the Good News About Compliance Good News About Cooperation? *International Organization* 50 (3): 379–406.
- Green, Jessica F. 2014. Rethinking Private Authority: Agents and Entrepreneurs in Global Environmental Goverance. Princeton: Princeton University Press.
- Green, Jessica F., and Jeff Colgan. 2013. Protecting Sovereignty, Protecting the Planet: State Delegation to International Organizations and Private Actors in Environmental Politics. *Governance* 26 (3): 473–97.
- Gupta, Aarti, and Michael Mason, eds. 2014. *Transparency in Global Environmental Governance: Critical Perspectives*. Cambridge, MA: MIT Press.
- Hasenclever, Andreas, Peter Mayer, and Volker Rittberger. 1996. Interests, Power, Knowledge: The Study of International Regimes. *Mershon International Studies Review* 40 (2): 177–228.
- Henckens, M. L. C. M., C. M. J. Ryngaert, P. P. J. Driessen, and E. Worrell. 2018. Normative Principles and the Sustainable Use of Geologically Scarce Mineral Resources. *Resources Policy* 59: 351–59.
- Hollway, James. 2015. *The Evolution of Global Fisheries Governance 1960–2010*. Ph.D. dissertation. University of Oxford: Department of Politics and International Relations.
- Hollway, James, and Johan Koskinen. 2016a. Multilevel Bilateralism and Multilateralism: States' Bilateral and Multilateral Fisheries Treaties and Their Secretariats. In *Multilevel Network Analysis for the Social Sciences: Theory, Methods and Applications*, edited by Emmanuel Lazega and Tom A. B. Snijders, 315–32. New York: Springer International Publishing.
- ——. 2016b. Multilevel Embeddedness: The Case of the Global Fisheries Governance Complex. *Social Networks* 44: 281–94.
- Hovi, Jon, Detlef F. Sprinz, and Arild Underdal. 2003. The Oslo-Potsdam Solution to Measuring Regime Effectiveness: Critique, Response, and the Road Ahead. *Global Environmental Politics* 3 (3): 74–96.
- Jessberger, Christoph. 2010. Environmental Economics and Multilateral Environmental Agreements. Ph.D. dissertation. Ludwig-Maximilians-Universat Munchen: Department of Environment and Transportation.

- Jo, Hyeran. 2008. *Monitoring Compliance: The Design of Monitoring Institution in Internatioanl Cooperation*. Ph.D. dissertation. University of Michigan: Department of Political Science.
- Joyner, Christopher C. 2005. *International Law in the 21st Century: Rules for Global Governance*. Lanham, MD: Rowman & Littlefield.
- Kalbhenn, Anna. 2011. Liberal Peace and Shared Resources: a Fair-Weather Phenomenon? *Journal of Peace Research* 48 (6): 715–35.
- Kim, Rakhyun E. 2013a. The Emergent Network Structure of the Multilateral Environmental Agreement System. *Global Environmental Change* 23 (5): 980–91.
- ——. 2013b. Unravelling the Maze of Multilateral Environmental Agreements: A Macroscopic Analysis of International Environmental Law and Governance for the Anthropocene. Ph.D. dissertation. Australian National University: Fenner School of Environment and Society.
- ——. 2019. Is Global Governance Fragmented, Polycentric, or Complex? The State of the Art of the Network Approach. *International Studies Review* Forthcoming.
- Kim, Yoomi. 2014. Essays on the Effectiveness of International Environmental Agreements: Quantitative Analysis on Environmental and Economic Aspects. Ph.D. dissertation. Waseda University: International Studies.
- Kim, Yoomi, Katsuya Tanaka, and Shunji Matsuoka. 2017. Institutional Mechanisms and the Consequences of International Environmental Agreements. *Global Environmental Politics* 17 (1): 77–98.
- Kolcava, Dennis, Quynh Nguyen, and Thomas Bernauer. 2019. Does Trade Liberalization Lead to Environmental Burden Shifting in the Global Economy? *Ecological Economics* 163: 98–112.
- Koremenos, Barbara, Charles Lipson, and Duncan Snidal. 2001. The Rational Design of International Institutions. *International Organization* 55 (4): 761–99.
- Miles, Edward L., Arild Underdal, Steinar Andresen, Jørgen Wettestad, Jon Birger Skjærseth, and Elaine M. Carlin, eds. 2002. *Environmental Regime Effectiveness: Confronting Theory with Evidence*. Cambridge, MA: MIT Press.
- Mitchell, Ronald B. 2003. International Environmental Agreements: A Survey of Their Features, Formation, and Effects. *Annual Review of Environment and Resources* 28: 429–61.
- ———. 2006. Problem Structure, Institutional Design, and the Relative Effectiveness of International Environmental Agreements. *Global Environmental Politics* 6 (3): 72–89.
- ———. 2009. The Influence of International Institutions: Institutional Design, Compliance, Effectiveness, and Endogeneity. In *Power, Interdependence and Non-State Actors in World Politics: Research Frontiers*, edited by Helen V. Milner, 66–83. Princeton: Princeton University Press.
- Mitchell, Ronald B., and Patricia Keilbach. 2001. Reciprocity, Coercion, or Exchange: Symmetry, Asymmetry and Power in Institutional Design. *International Organization* 55 (4): 891–917.
- Mohrenberg, Steffen, Vally Koubi, and Thomas Bernauer. 2019. Effects of Funding Mechanisms on Participation in Multilateral Environmental Agreements. *International Environmental Agreements: Politics, Law and Economics* 19 (1): 1–18.
- Morin, Jean-Frédéric, and Chantal Blouin. 2019. How Environmental Treaties Contribute to Global Health Governance. *Globalization and Health* 15 (1): Article #47.

- Morin, Jean-Frédéric, Dominique Blümer, Clara Brandi, and Axel Berger. 2019. Kick-Starting Diffusion: Explaining the Varying Frequency of Ptas' Environmental Clauses by Their Initial Conditions. *World Economy* 42 (9): 2602–28.
- Morin, Jean-Frédéric, Amandine Orsini, and Sikina Jinnah. 2020. *Global Environmental Politics: Understanding the Governance of the Earth*. Oxford: Oxford University Press.
- Muñoz, Miquel, Rachel Thrasher, and Adil Najam. 2009. Measuring the Negotiation Burden of Multilateral Environmental Agreements. *Global Environmental Politics* 9 (4): 1–13.
- Neumayer, Eric. 2002. Do Democracies Exhibit Stronger International Environmental Commitment? *Journal of Peace Research* 39 (2): 139–64.
- Ovodenko, Alexander. 2016. Governing Oligopolies: Global Regimes and Market Structure. *Global Environmental Politics* 16 (3): 106–26.
- ——. 2017. Regulating the Polluters: Markets and Strategies for Protecting the Global Environment. Oxford: Oxford University Press.
- Perrin, Sophie, and Thomas Bernauer. 2010. International Regime Formation Revisited: Explaining Ratification Behavior with Respect to Long Range Transboundary Air Pollution Agreements in Europe. *European Union Politics* 11 (3): 405–26.
- Prakash, Aseem, and Matthew Potoski. 2014. Global Private Regimes, Domestic Public Law: Iso 14001 and Pollution Reduction. *Comparative Political Studies* 47 (3): 369–94.
- Ringquist, Evan, and Tatiana Kostadinova. 2005. Assessing the Effectiveness of International Environmental Agreements: The Case of the 1985 Helsinki Protocol. *American Journal of Political Science* 49 (1): 86–102.
- Roberts, J. Timmons, Bradley C. Parks, and Alexis A. Vásquez. 2004. Who Ratifies Environmental Treaties and Why? Institutionalism, Structuralism and Participation by 192 Nations in 22 Treaties. *Global Environmental Politics* 4 (3): 22–65.
- Siegfried, Tobias, and Thomas Bernauer. 2007. Estimating the Performance of International Regulatory Regimes: Methodology and Empirical Application to International Water Management in the Naryn/Syr Darya Basin. *Water Resources Research* 43 (11): Article #W11406.
- Spilker, Gabriele, and Vally Koubi. 2016. The Effects of Treaty Legality and Domestic Institutional Hurdles on Environmental Treaty Ratification. *International Environmental Agreements: Politics, Law and Economics* 16 (2): 223–38.
- Stadtfeld, Christoph, James Hollway, and Per Block. 2017. Dynamic Network Actor Models: Investigating Coordination Ties through Time. *Sociological Methodology* 47 (1): 1–40.
- von Stein, Jana. 2005. Do Treaties Constrain or Screen? Selection Bias and Treaty Compliance. *American Political Science Review* 99 (4): 611–22.
- Young, Oran R. 2002. *The Institutional Dimensions of Environmental Change: Fit, Interplay, and Scale.* Cambridge, MA: MIT Press.